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OUR FILE#

September 25, 2014

Village of Kiryas Joel c/o Tim Muller Associates Incorporated 10 North Street Cold Spring, New York 10516

Re: Kiryas Joel Annexation

To Members of the General Public as well as all interested and involved agencies in the matter of the annexation of 164 acres from the Town of Monroe to the Village of Kiryas Joel

This office serves as counsel to the Board of Fire Commissioners of the Monroe Joint Fire District. The Board of Fire Commissioners and the Monroe Fire Department will be, we expect, the authority in control of fire protection within the annexation area. Nonetheless, we note that the Notice of Determination of Significance and Public Scoping Documents seem to indicate that fire protection will be provided by an entity known as the "Fire Brigade" of the Village of Kiryas Joel. We wish to register our objections to the proposed inclusion of the fire brigade of the Village of Kiryas Joel as a fire department or the Village of Kiryas Joel as the authority in control of fire protection in the areas proposed to be annexed.

In the event however, that the Notice of Determination of Significance and Public Scoping Document shall operate as the effective document for purposes of the State Environmental Quality Review Act (SEQRA) or other public consideration of the proposed annexation, we submit the following.

The Board of Fire Commissioners of the Monroe Joint Fire District and the Monroe Fire Department have noted, in the past and continuing to the present, several difficulties in responding to alarms of fire or other general emergency within the Village of Kiryas Joel. These difficulties stem, largely, though not completely, from what is apparently a practice of businesses and residents within the Village of Kiryas Joel, of calling the "Fire Brigade" or some emergency number provided within the village community, rather than 911 so that the calls may be properly routed through Orange County

Dispatch to the Monroe Fire Department. This has resulted and, we expect will continue to result, in delays of response or absolute failures of response. In the event that scoping shall proceed as indicated in the Notice of Determination of Significance and Public Scoping Document, we note that the following questions, at the very least, must be adequately addressed:

- 1. What is the official status of the Kiryas Joel fire department?
- 2. What financial impact will the proposed annexation have on the Monroe Joint Fire District?
- 3. Why are the residents instructed to call Kiryas Joel emergency dispatch in lieu of 911?
- 4. Does the "fire brigade" follow the NYS guidelines of 2 in and 2 out.
- 5. How much equipment does the "fire brigade" have?
- 6. How many paid firefighters does the "fire brigade" have and what are their shifts?
- 7. How many qualified and trained members (volunteer or paid) does the "fire brigade" have?
- 8. What are their qualifications. Interior, exterior, etc?
- 9. Does the "fire brigade" follow the NYS guidelines of 2 in and 2 out for SCBA qualified firefighters?
- 10. How does the "fire brigade" answer carbon monoxide calls and gas leaks in the event there are no SCBA- rated interior firefighters available?

In addition, we wish to note that information received from the Orange County Fire Coordinator indicates that the Kiryas Joel responded to 1489 responses in the past year. In the experience of the officers of the Monroe Fire Department, this is an extraordinary number of responses, particularly for a fire department which we believe does not have a paid crew.

We believe that responsible fire protection has been threatened by the manner in which the Village of Kiryas Joel and its inhabitants have routed calls for alarms of fire or other general emergencies. The effect of this must be considered in any further annexation efforts.

Please note the interest of the Monroe Joint Fire District in this annexation proceeding and provide any response or request to the Board of Fire Commissioners at the address shown below with a copy to this office.

Frank T. Simeone

FTS:ch

cc: Board of Fire Commissioners
Monroe Joint Fire District
406 North Main Street
Monroe, New York 10950

Ann Cutignola

From: Aron Schreiber <aronschreiber@gmail.com>
Sent: Wednesday, March 11, 2015 1:27 PM

To: Gedalya Szegedin; fwells@timmillerassociates.com;

acutignola@timmillerassociates.com

Subject: FW: calls 2012

From: Moishe Gruber [mailto:moishe.gruber@gmail.com]

Sent: Wednesday, February 18, 2015 5:07 PM

To: Gedalya Szegedin **Cc:** Aron Shmiel Schreiber **Subject:** calls 2012



NYS Division of Homeland Security and Emergency Services Office of Fire Prevention and Control Selected Statistics Report 1.2

As of: 12/03/2014 For: 01/01/2012 - 12/31/2012

	OF ALL CALLS BY			ND
FO	R 36059-KIRYAS JO	DEL FIRE CON	MPANY	
	Incidents in Jurisdiction	Mutual Aid Given	Total Responses	Percent of Calls
	Fir	es		
Building Fires	151	4	155	13.8
Vehicle Fires	3	0	3	.3
Other Fires	187	0	187	16.7
Total Fires	341	4	345	30.8
	Overpressui	re Ruptures		
Overpressure Fires	0	0	0	0
	Rescue	Calls		
Emergency Medical	16	0	16	1.4
All Other Rescues	49	0 49		4.4
Total Rescue Calls	65	0	65	5.8
	False	Calls		
Malicious Calls	0	0	0	0
Other False Calls	248	0	248	22.1
Total False Calls	248	0	248	22.1
	Other	Calls		

Hazardous Condition Calls	191	1	192	17.1	
Service Calls	25	1	26	2.3	
Good Intent Calls	215	3	218	19.4	
All Other Calls	27	0	27	2.4	
Total Other Calls	458	5	463	41.3	
Total Calls	1112	9	1121	100	
	Fire Su	mmary			
Exposure Fires	0	0	0	N/A	
Non-Fires	771	5	776	N/A	
Fire Dollar Loss	0	0	0	N/A	
Non-Fire Dollar Loss	0	0	0	N/A	
Civilian Casualty Summary					
Fire Related Injuries	1	0	1	N/A	
Non-Fire Related Injuries	0	0	0	N/A	
Fire Related Deaths	0	0	0	N/A	
Non-Fire Related Deaths	0	0	0	N/A	
Total Civilian	1	0	1	N/A	
Fire Service Casualty Summary					
Fire Related Injuries	0	0	0	N/A	
Non-Fire Related Injuries	0	0	0	N/A	
Fire Related Deaths	0	0	0	N/A	
Non-Fire Related Deaths	0	0	0	N/A	
Total Fire Service	0	0	0	N/A	



Home

Fire Departments of Orange County

Fire District Maps

Links

Fire Departments of Orange County

Battalion 1

- Circleville Dept 5
- Howells Dept 21
- Mechanicstown Dept 27
- Middletown Dept 26
- Otisville Dept 34
- Pocatello Dept 37
- Silver Lake Dept 42
- **Washington Heights** Dept 48

Battalion 2

- 👸 Bullville Dept 57
- Coldenham Dept 6
- Maybrook Dept 24
- Montgomery Dept 29
- 👔 Pine Bush Dept 35
- Walden Dept 46

Battalion 3

- Cronomer Valley Dept 9
- Good-Will Dept 14
- Middle Hope Dept 25
- Orange Lake Dept 11
- **Winona Lake** Dept 50
- Newburgh Dept 31
- Stewart Air Guard Dept 54

Battalion 4

- Cornwall Dept 7
- Cornwall-on-Hudson Dept 8
- Fort Montgomery Dept 13
- Highland Falls Dept 19
- New Windsor Dept 33
- West Point Dept 55
- Wails Gate Dept 45

Battalion 5

- 🌇 Harriman Dept 28
- Monroe Dept 28
- Lakeside Dept 28
- Salisbury Mills Dept 39
- South Blooming Grove Dept 58
- Tuxedo Dept 43
- **Washingtonville** Dept 49
- Woodbury Dept 51
- Kiryas Joel Dept 59

Battalion 6

- Florida Dept 12
- Greenwood Lake Dept 17
- Pine Island Dept 1
- 📸 Warwick Dept 47

Battalion 7

- Greenville Dept 15
- Johnson Dept 22
- New Hampton Dept 32
- Slate Hill Dept 40
- **Unionville** Dept 44

Battalion 8

- **Cuddebackville** Dept 10
- Huguenot Dept 52
- Port Jervis Dept 38
- Sparrowbush Dept 41
- Mount Hope Dept 30

Battalion 9

- Campbell Hall Dept 2
- Chester Dept 4
- 🌠 Goshen Dept 16

Orange County Agencies

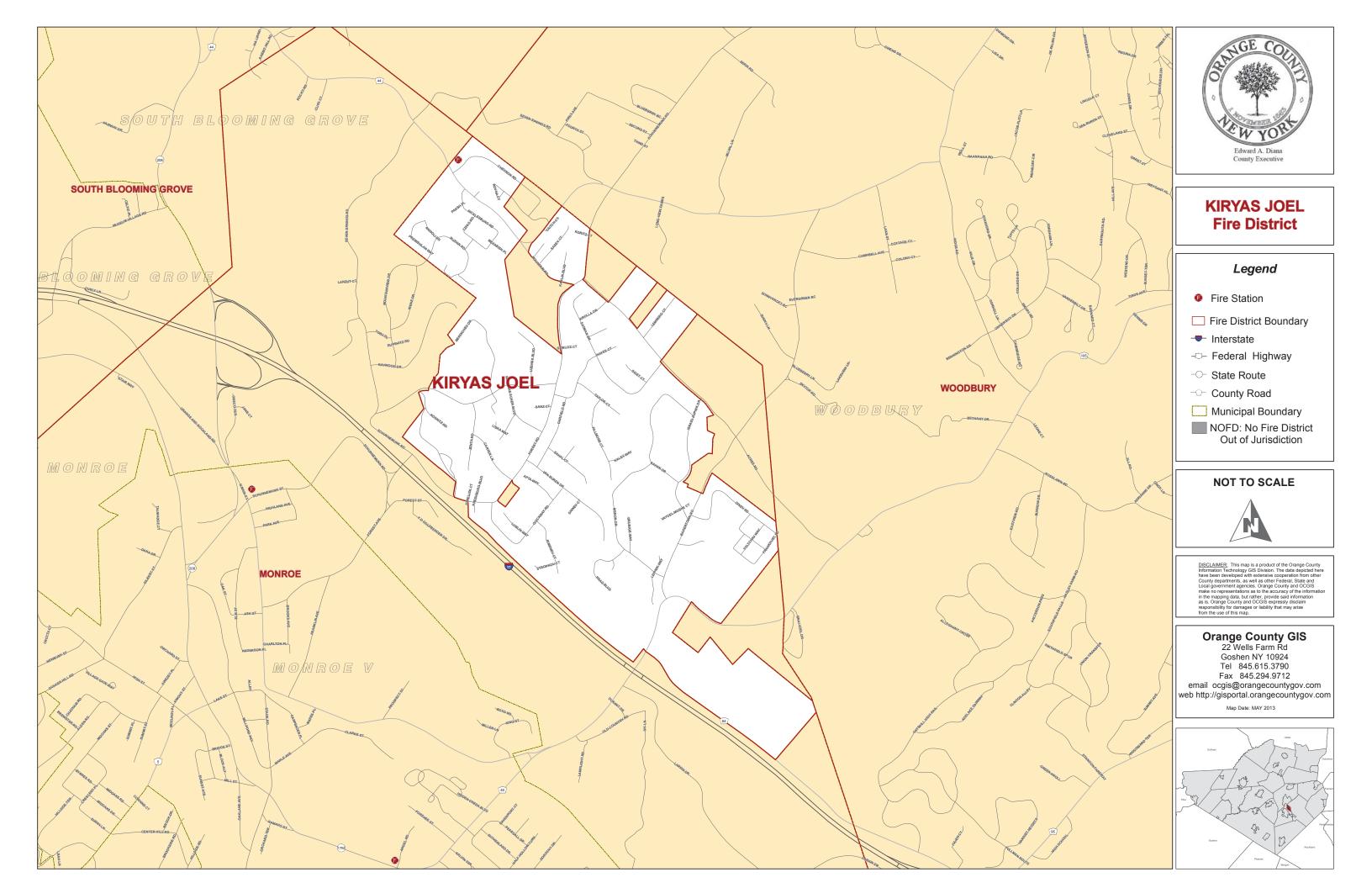
O.C. Haz-Mat Team

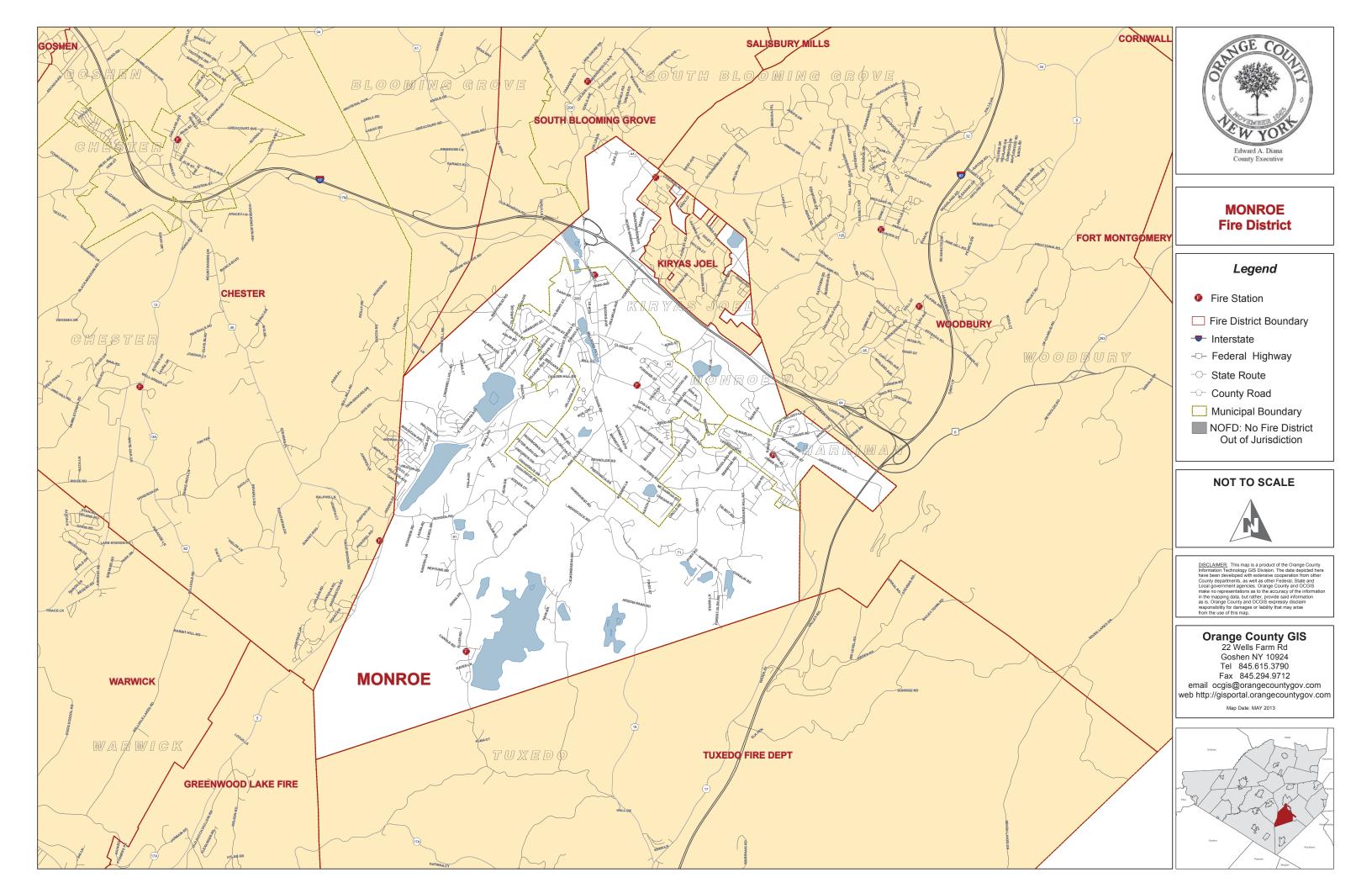
"Out of County" departments with districts covering part of OC





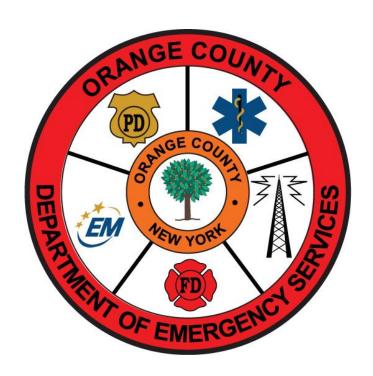






ORANGE COUNTY FIRE MUTUAL AID PLAN

Steven M. Neuhaus County Executive



Walter C. Koury Commissioner Department of Emergency Services Vini Tankasali Deputy Commissioner Division of Fire Services

Orange County Fire Mutual Aid Plan

Review Committee: Vini Tankasali (Chairperson) Fire Coordinator

C. Lee Gerow Fire Advisory Board
Thomas Sullivan Fire Advisory Board
Sean Gerow Fire Advisory Board
Wayne Russo Fire Advisory Board
John Conner Fire Advisory Board
Les Greenwood New York State OFPC

Original Adoption Date 1954
Revised 1957
Revised 1985
Revised 1995
Revised 2000
Revised 2005
Revised 2012

This revision supersedes all previous Orange County Mutual Aid Plans.

Recommended for adoption by the Orange County Fire Advisory Board

C. Lee Gerow, Chairperson Date: September 19, 2012

Reviewed and Approved by New York State Office of Fire Prevention and Control Les Greenwood, Fire Protection Specialist Date: September 24, 2012

Submitted by the Orange County Fire Coordinator, Vini Tankasali Date: November 5, 2012

Adopted by the Orange County Legislature Date: December 6, 2012

Approved by the Orange County Executive, Edward A. Diana Date: December 6, 2012

Submitted to the New York State Office of Fire Prevention and Control Date: December 17, 2012

TABLE OF CONTENTS

PURPOSE	5
STATEMENT	5
ADMINISTRATION	5
MUTUAL AID	5
OBJECTIVE	5
DEFINITION OF MUTUAL AID.	
Annual Review	
AMENDMENTS.	
DEFINITION – FIRE COMPANIES AND FIRE DEPARTMENTS.	
PARTICIPATION	7
EXTENT AND LIMIT OF PARTICIPATING BY FIRE DEPARTMENTS.	
THE STATE DEPARTMENTS IN THE COUNTY PRESENTLY ARE:	7
EXTEND AND LIMIT OF PARTICIPATION WITH ADJACENT COUNTIES IN STATE OF NEW JERSEY AND COMMONWEALTH OF PENNSYLVANIA.	o
EXTENT AND LIMIT OF PARTICIPATION WITH ADJACENT COUNTIES IN THE STATE.	88
ENTERING AND PARTICIPATING IN THIS PLAN.	
REQUEST FOR MUTUAL AID.	
WHENEVER A FIRE DEPARTMENT RESPONDS TO AN INCIDENT AND DETERMINES IT TO BE OUT OF THEIR	
JURISDICTION, THEY SHALL TAKE THE FOLLOWING ACTIONS.	
OBLIGATION TO RESPOND.	
WITHDRAWAL FROM THIS PLAN. USE AND ABUSE OF MUTUAL AID.	
ORGANIZATION	
OFFICE OF THE FIRE COORDINATOR	12
EXTENT AND LIMIT OF AUTHORITY OF THE COUNTY FIRE COORDINATOR/ DEPUTY FIRE COORDINATORS	12
DEPUTY COUNTY FIRE COORDINATORS.	13
LINE OF AUTHORITY	13
ABSENCE OF THE COUNTY FIRE COORDINATOR.	13
VACANCY IN THE POSITION OF COUNTY FIRE COORDINATOR.	13
STATUS OF LOCAL FIRE DEPARTMENT	13
MAINTENANCE OF INDIVIDUALITY.	13
AUTHORITY OF "REQUESTING" FIRE CHIEF OR OFFICER IN CHARGE.	
STATE INSTITUTIONS.	
OPERATION OF THE COUNTY DEPARTMENT OF EMERGENCY COMMUNICATIONS	14
COORDINATION AND DISPATCHING SERVICE.	14
RADIO AND TELEPHONE COMMUNICATIONS REGULATIONS.	
METHOD OF DETERMINING STATUS OF EQUIPMENT, APPARATUS, AND MANPOWER.	15
STANDARD THREAD	15
PARTICIPATION IN THE STATE PLAN	15
AUTHORITY AND RESPONSIBILITY OF THE REGIONAL FIRE ADMINISTRATOR	15
RETIREMENT PROVISIONS RELATING TO THE POSITION OF REGIONAL FIRE ADMINISTRATOR	
COUNTY NUMBER.	

COORDINATION WITH OTHER EMERGENCY SERVICES	15
Inter-service Coordination.	16
COUNTY-WIDE FIRE REPORTING	16
COLLECTING AND ANALYZING REPORTS ON FIRES.	16
TRAINING	16
ARSON CONTROL PROGRAM	16
EMERGENCY HAZARDOUS MATERIALS CONTROL PROGRAM	16
TECHNICAL URBAN SEARCH AND RESCUE PROGRAM	17
COORDINATION OF DISASTER PLANS FOR FIRST RESPONDERS	17
FIRE PREVENTION PROGRAM	17
APPENDIX I	18
FORM OF RESOLUTION AUTHORIZING PARTICIPATION IN THE ORANGE COUNTY FIRE MUTUAL AID PLAN	18
APPENDIX II	2 0
FORM OF RESOLUTION BY STATE OR FEDERAL AGENCY	20
APPENDIX III	21
Organizational Chart	21
APPENDIX IV	22
ORANGE COUNTY FIRE MUTUAL AID RADIO SYSTEM	
APPENDIX V	29
FIELD CLUDE FOR PADIO COMMUNICATIONS AS ESTADI ISHED BY THE PROCEDURES & PROTOCOLS COMMIT	TEE 20

ORANGE COUNTY FIRE MUTUAL AID PLAN

Purpose

The purpose of this Orange County Fire Mutual Aid Plan ("Plan") is to provide assistance and protection for all Orange County ("County") communities in the case of fire and other emergencies in which the services of appropriately trained firefighters and equipment in accordance with accepted standards would be used and to cooperate and act in accordance with New York State ("State") and local laws.

Statement

A community's responsibility in fire protection is to prevent and/or limit the loss of life and property due to a fire or fire-related emergency. In fulfilling this responsibility the fire department must maintain appropriately trained personnel and resources necessary for safe and effective firefighting operations and uniformity within the County Fire Mutual Aid System

Administration

The administration and execution of this Plan shall be the duty of the County Fire Coordinator as defined by County Law Section 225-a (3).

Mutual Aid

Mutual aid is now a regular part of the State Fire Program and it is agreed that all present and future fire departments organized pursuant to law that are located within the County or its adjacent areas may become part of this Plan.

Agencies operating under this Plan will operate under the National Incident Management System as mandated by Homeland Security Presidential Directive HSPD-5.

With the possibility of the need for mutual assistance in time of fire or other emergency, where the services of appropriately trained firefighters and/or equipment would be used, the cities, villages, districts, and fire departments of the County and its adjacent areas have pledged their fire fighting equipment, rescue equipment, appropriately trained personnel and recognize they have a contractual obligation to comply with this Plan, as now in force and as amended in the public interest from time to time.

Objective

Definition of Mutual Aid.

Mutual aid is organized, supervised, coordinated, cooperative, reciprocal assistance in which appropriately trained personnel, equipment and the physical facilities of all participating fire departments, regardless of type or size, are utilized for fire and other emergencies in which the services of firefighters would be used throughout the County and its adjacent areas.

Annual Review.

This Plan shall be reviewed annually by the County Fire Coordinator and the State Office of Fire Prevention and Control ("OFPC"). The findings, if any, from that review shall be reported by the County Fire Coordinator in his annual report to the Fire Advisory Board.

Amendments.

Amendments to this Plan shall be made whenever deemed necessary by the County Fire Advisory Board, but in no case shall such amendments occur less than every five (5) years. Amendments shall follow this procedure:

- 1. Fire service companies may submit to the County Fire Coordinator written comments to this Plan annually on or before October 31^{st.}
- 2. Amendments shall be prepared by the County Fire Coordinator.
- 3. Reviewed and recommended by New York State Office of Fire Prevention and Control.
- 4. Reviewed and recommended by the Commissioner Department of Emergency Services.
- 5. Reviewed and recommended for adoption by the County Fire Advisory Board.
- 6. Submitted to the County Legislature for adoption by the County Fire Coordinator.
- 7. Adopted by the County Legislature.
- 8. Approved by the County Executive.
- 9. Submitted to OFPC for inclusion in the State Fire Mobilization and Mutual Aid Plan ("State Plan").

<u>Definition – Fire Companies and Fire Departments</u>.

As used in this Plan, the terms "fire company" and "fire department" shall include all companies, fire ambulances, rescue squads, fire police, or other units of fire departments, fire companies or fire districts, whether incorporated or not, and shall include any firefighting units as may be defined or described in Section 209 of the General Municipal Law.

Fire Coordinator – The County's Board of Supervisors under Act No. 7 of 1951 created the Office of the County Fire Coordinator in order to develop and maintain programs for fire training and mutual aid in cases of fire and other public emergencies in which the services of firemen would be used, and to cooperate with the State Division of Fire Safety (now the OFPC). This office acts as a liaison between the County Legislature, the Fire Advisory Board, the fire fighting forces throughout the County and the officers and governing boards or bodies thereof.

Local Law No. 8 of the year 2003 amended the County Charter, duly adopted by Local Law No. 8 of the year 1968, and the County Administrative Code, duly adopted by Local Law No. 10 of the year 1969, creating the Department of Emergency Services for the purpose of consolidating oversight and supervision for emergency communications, emergency management, fire services, emergency medical services, and police liaison services. Local Law No. 8 of the year 2003 enacted Section 26.02(1) of the Charter, which reads, in pertinent part: "The Commissioner of Emergency Services shall: ... have charge, oversight and supervision for the Divisions of

Emergency Communications, Emergency Management, Fire Services, Emergency Medical Services and Police Liaison Services."

Further, Local Law No. 8 of 2003 enacted Section 26.05 of the Charter that provides: "There shall be a Division of Fire Services headed by a Deputy Commissioner (AKA Fire Coordinator) who shall be appointed in accordance with Section 26.02(3) on the basis of his experience and qualifications for the office. He shall have oversight and be responsible to the Commissioner [of Emergency Services] for fire operations, fire investigations, hazardous material responses, Technical Rescue and training affiliated with fire and hazardous material responses. He shall have and exercise all powers and duties as conferred or imposed upon him the Commissioner."

Participation

Extent and Limit of Participating by Fire Departments.

The fire departments in the County presently are:

Bullville Monroe Campbell Hall Newburgh Chester New Hampton Circleville New Windsor Coldenham Orange Lake Cornwall Otisville Pine Bush Cornwall-on-Hudson Cronomer Valley Pine Island Cuddebackville **Pocatello** Florida Port Jervis Fort Montgomery Salisbury Mills Good-Will Silver Lake Goshen Slate Hill

Greenville South Blooming Grove

Greenwood Lake Sparrowbush
Highland Falls Tuxedo
Howells Unionville
Huguenot Vails Gate
Johnson Walden
Kiryas Joel Warwick

Maybrook Washington Heights
Mechanicstown Washingtonville
Middletown Winona Lake
Montgomery Woodbury

Middle Hope

The Federal Departments in the County Presently are:

Stewart Air National Guard USMA West Point

The State Departments in the County Presently are:

None at present time.

State and Federal institutions may participate in this Plan to the extent State and Federal Laws allow such participation by agreement and such agreements make provision for financial responsibility for their personnel.

Extend and Limit of Participation with Adjacent Counties in State of New Jersey and Commonwealth of Pennsylvania.

At the present time there is no formal agreement making provision for mutual aid with the State of New Jersey or the Commonwealth of Pennsylvania. Local reciprocal assistance, if any, is in accordance with Section 14-G of the General Municipal Law. All requests for assistance will be routed through the County Emergency Communications Center.

Those departments who are willing to provide services to fire departments across state lines may do so after ensuring proper insurance coverage for personnel and equipment and indicating their availability to respond in accordance with the provisions of General Municipal Law Article 14-G.

Extent and Limit of Participation with Adjacent Counties in the State.

Mutual aid is provided to and received from Sullivan, Ulster, Dutchess, Putnam, and Rockland counties. Requests for such mutual aid shall be made through their respective fire control centers under the direction of their county fire coordinator or legally appointed deputies in accordance with this Plan and the State Plan. Mutual aid from other counties not adjacent to the County and within the State shall come under the provisions of the State Plan.

Entering and Participating in this Plan.

Any duly established fire company or fire department eligible for participation in this Plan may participate in this Plan by filing in the Office of the County Fire Coordinator a certified copy of a resolution substantially in the form set forth in Appendixes I or II hereof, as appropriate, duly adopted by the appropriate governing board of that fire company or fire department. Such resolution shall state that such fire company or fire department: (i) elects to participate in this Plan; (ii) acknowledges and accepts their financial responsibility for such participation pursuant to General Municipal Law Section 209(2) – (4); (iii) agrees to comply with all the provisions of this Plan; (iv) to the best of its knowledge, knows of no resolution against "outside service" by such fire company or fire department that would affect the power of such company or

¹ Villages Resolution to be adopted by the Board of Fire Commissioners, if

any, if not, by the Village Board.

Cities Resolution to be adopted by the City Council

Fire Districts: Resolution to be adopted by the Board of Fire Commissioners

Towns: Resolution to be adopted by the Town Board when fire department has their headquarters outside

villages and or Fire Districts are located in Fire Protection or Fire Alarm Districts.

department to participate in this Plan or, alternatively, identities with specificity such restrictions; (v) will respond to all calls for assistance from another fire company or fire department through the County Division of Emergency Communications; and (vi) will deliver an executed copy of the Plan to the Fire Coordinator.

If a fire company or department reorganizes to such an extent that either it or its governing body changes form, written notification of such reorganization shall be given to the County Fire Coordinator and a new resolution shall be adopted and filed in the Office of the Fire Coordinator within thirty (30) calendar days of such reorganization.

Request for Mutual Aid.

Each participating fire department or fire company may request assistance from another fire company or fire department pursuant to the provisions of this Plan. Requests shall take the following forms:

- The request of a fire chief or officer in charge of any fire or other emergency.
- The pre-planned and/or automatic pre-planned response to any building, area, or district agreed upon by all agencies involved and filed in writing at the County's Emergency Communications Center.
- The requesting fire chief or office in charge will take due care in requesting any special equipment that is assigned to the mutual aid department or district.

Whenever a Fire Department Responds to an Incident and Determines It to Be Out of Their Jurisdiction, they Shall take the Following Actions.

- 1. Notify the County's Emergency Communications Center to respond the proper fire department.
- 2. Take appropriate action to control the incident.

<u>Note:</u> All requests for mutual aid shall be requested through the County Emergency Communications Center. In all cases, the fire department or fire company receiving the mutual aid would be the requestor of record.

Obligation to Respond.

Each participating fire department or fire company shall respond to any call for assistance from another fire company or fire department with appropriately trained personnel and equipment made pursuant to the provisions of this Plan. Should any fire company or fire department refuse to respond to a call for assistance from a participating fire company or fire department, the chief of that fire department or fire company and one or more members of the governing body (fire commissioners, village board, town board or member of the Board of Directors) shall, upon notification from the County Fire Coordinator, appear before the Fire Advisory Board. Notice of time and place of the hearing shall be given by the County Fire Coordinator or by registered

mail, not less than ten (10) calendar days nor more than fifteen (15) calendar days prior to the day of the hearing.

Such notice must specify the details of the alleged failure to respond. The Fire Advisory Board must forward to the County Fire Coordinator its written findings and recommendations. The County Fire Coordinator, upon receipt of such findings and recommendations, must take appropriate action, including, but not limited to suspension or ejection from this Plan provided that no area of the County shall be left unprotected. The Fire Coordinator does not possess the power to take disciplinary action against a fire company officer. Notification of the action taken will be sent to the fire department/fire company insurance carriers and ISO commercial risk services.

Once a fire department responds with mutual aid, that department's equipment and manpower are committed to the requesting department until released by the officer in charge of the requesting department.

Withdrawal from this Plan.

Any fire company, fire department, or governing body may elect to withdraw from this Plan by adopting a resolution to such effect, which withdrawal shall become effective thirty (30) calendar days after filing with the County Fire Coordinator.

Withdrawal from this Plan will result in the suspension of mutual aid. Such withdrawal shall remain in effect until such fire company or fire department reenters this Plan by resolution.

Any fire company or fire department withdrawing from this Plan, upon the effective date, shall surrender and return to the County Fire Coordinator's Office all County owned equipment.

Effective as of the date of withdrawal, all permissions to use County licensed radio frequencies are revoked, all radio permits are revoked and all radio identifiers and call signs issued to a withdrawing fire company or fire department shall be cancelled effective on the date of withdrawal except those departments or companies possessing FCC issued licenses.

Use and Abuse of Mutual Aid.

Mutual aid is organized, supervised, coordinated, cooperative, reciprocal assistance in which appropriately trained personnel, equipment and physical facilities of fire departments, regardless of type or size, are utilized for a fire or other emergency in which the services of firemen would be used throughout the County and other adjacent areas.

It is not conceivable that every fire department would be expected to have personnel and equipment available to handle every emergency situation that it could possibly be faced with. Therefore, mutual aid is used to bring specialized equipment and personnel to those situations that are above and beyond the ordinary or where equipment and manpower of a fire department may be taxed. The important aspect of mutual aid is that it is a reciprocal agreement between fire departments. It is expected to be given as well as received.

Under generally accepted standards (ISO Municipal Grading Schedule), a fire department is expected to have appropriately trained manpower and equipment to handle two emergencies of moderate proportion. In essence a fire department would be expected to be able to at least fill a first alarm assignment and still have available resources to provide a minimal level of protection to its jurisdiction. It would also be expected that a fire department would have the resources to respond with at least one piece of equipment to a neighboring community on mutual aid and still provide adequate coverage to its district.

Under this Plan, a fire department is obligated to respond to any call for assistance from another fire department. There are certain situations in which a fire department would not be expected to respond on a mutual aid call and those would be when equipment is temporarily out of service due to maintenance, when a department is operating at its own emergency etc. A fire departments main obligation is to protect its own jurisdiction. Additionally, a fire department may restrict its outside activities, provided notice is given to the Fire Coordinator outlining those restrictions. (i.e. special equipment that cannot leave the jurisdiction, equipment that ordinary structural fire equipment could not fill in for, equipment not adaptable for highway or distance limitations etc.)

Automatic responses are used as a part of this Plan to bring extra equipment to target hazards, fill in temporarily for equipment being out of service or to cover areas when roads or bridges are closed. An automatic response is considered above and beyond the intent of mutual aid. When an automatic response is initiated, it must be agreed to by all parties involved in the automatic response. In addition, if the automatic response is to extend beyond thirty (30) calendar days, the request must be filed in writing with the Fire Coordinator and signed by the chiefs of all departments involved. Mutual aid and/or automatic responses are not intended to be used to cover a jurisdiction's discretionary reduction in personnel or equipment. In all cases where mutual aid or an automatic response is requested, the jurisdiction requesting assistance is financially responsible for the loss or damage of all equipment responding to, operating at, or returning from a mutual aid call, including stand-bys. In addition, this responsibility also extends to the replacement of any expendable items such as foam, firefighting chemicals etc.

In instances where the use of mutual aid or automatic responses becomes excessive or abusive, there may be ways to overcome the burden. For example, fire protection districts may be created within a jurisdiction to reduce the response area of a fire department, pay-per-call automatic responses may be negotiated, paid on-call personnel may be utilized to supplement shortages in manpower, or additional volunteers may be recruited.

It must be understood that the intent of mutual aid is to provide needed qualified manpower and equipment during those instances where a fire department has allocated all local resources and yet additional assistance is needed to cope with the situation. Mutual aid should not become routine unless it is by mutual agreement between the parties involved and the assistance is reciprocal.

Organization

The organizational chart for the Fire Services in the County appears in Appendix III.

Office of the Fire Coordinator

Extent and limit of authority of the County Fire Coordinator/ Deputy Fire Coordinators.

The County Fire Coordinator, as Chief Administrative Fire Officer at the County level, will have the following duties and responsibilities:

- Prepare and/or update and administer this Plan.
- Respond to the scene of fires and other emergencies requiring the services of firefighters and serve as an aide to the Fire Chief/Incident Commander in obtaining needed equipment, technical assistance, coordination at the scene, liaison to other agencies or other functions as may be requested by the fire chief or officer in charge.
- Coordinate the State Fire Training Program with the OFPC.
- Oversee the Fire Training Center Manager in administering and supervising the County Fire Training Center and all training programs developed by staff for the benefit of the County fire services.
- Serve as liaison officer between the fire service in the County and OFPC, the County Executive, the County Legislative, and the Fire Advisory Board.
- Plan and estimate the need for additional or unique equipment for the County specialty teams (technical rescue, hazardous materials, and fire investigation) and recommend the purchase of such equipment or the organization of such teams.
- Ensure all County fire companies and departments participate in the State Fire Reporting System.
- Develop and administer a plan for Arson Control for the County adopted by the County Legislature and approved by the County Executive and oversee the operation of the County Fire Investigation Unit.
- Develop and administer a plan for Hazardous Material Control for the County adopted by the County Legislature and approved by the County Executive and oversee the operation of the County Hazardous Materials Response Team.
- Develop and administer plans for any other emergencies in which the services of firefighters would be used.
- Act as liaison between the fire service companies and department and all other emergency service agencies.

• Ensure the adequate distribution of fire equipment within the County during times of extreme emergency situations and may, at his discretion, re-deploy equipment to ensure adequate resources and coverage throughout the County.

Note: When equipment is relocated as a precautionary measure by the Fire Coordinator or his representative, responsibility for damage or loss of such equipment remains the obligation of the individual department. Upon assignment to an incident, then loss or damage becomes the responsibility of the department requesting mutual aid resources.

Deputy County Fire Coordinators.

Deputy County Fire Coordinators represent the Fire Coordinator at the scene of fires and emergencies where the services of firefighters would be used. A Fire Coordinator or Deputy Fire Coordinator may not assume command at any incident.

Line of Authority

Absence of the County Fire Coordinator.

The County Fire Coordinator shall designate in writing on file in the Office of the County Clerk and the Clerk of the County Legislature, the order in which Deputy Fire Coordinators are to possess powers and perform the duties of the County Fire Coordinator during his absence or inability to act, pursuant to Section 401(2) of the County Law.

Vacancy in the Position of County Fire Coordinator.

The County Executive, pursuant to County Administrative Code Section 3.07, shall designate the Deputy Fire Coordinator who shall possess the powers and perform the duties of County Fire Coordinator until a qualified successor is appointed by the County Legislature, pursuant to County Law Section 401(3).

Status of Local Fire Department

Maintenance of Individuality.

Each fire department in this Plan shall retain its internal command and individuality.

Authority of "requesting" fire chief or officer in charge.

A "requesting" fire chief or officer in charge is the one who requests mutual aid for his department in accordance with this Plan.

The "line of command" at a fire or other emergency, in which services of firefighters would be used for firefighters and officers entering the area under mutual aid, remains with the fire department requesting mutual aid.

The fire chief or officer in command will work with chiefs, senior officers, and company officers of the departments providing mutual aid. The firefighters in the assisting departments will be supervised by their own officers who in turn, are commanded by officers of the department requesting mutual aid. Under no circumstances shall a mutual aid department leave their assigned task until properly relieved and released by the incident commander.

A department requesting a standby company shall leave two firefighters at their station to act as guides for the mutual aid company when possible.

It is the obligation of the requesting chief or officer in charge to promptly release mutual aid departments as soon as possible.

Mutual aid responders when having responded to an incident shall not make statements, provide photos or other images to the news media, or engages in social networking regarding the incident, but should refer them to the officer in charge of the emergency.

State Institutions.

If any State institutions not participating in mutual aid request the fire department in whose jurisdiction the institution lies, the command of the operation shall lie with the local fire department's officer in charge, who will in turn cooperate with the institution's chain of command. Any additional mutual aid shall be the responsibility of the local fire department's officer in charge. The firefighting costs and incurred losses are reimbursable under Section 54-e of the State Finance Law.

Federal agencies are allowed under Federal Regulations to have reciprocal agreements. Mutual aid assistance losses or damages are recoverable under the Federal Fire Prevention and Control Act of 1974.

Operation of the County Department of Emergency Communications

Coordination and Dispatching Service.

Operation of the Fire Radio System is under the jurisdiction of the Division of Emergency Communications. A description of the communications system and a radio guide is included in Appendix IV.

Radio and Telephone Communications Regulations.

Radio and telephone communications procedures shall conform to that prescribed by the County Radio Procedure Plan, the Federal Communications Commission Rules and Regulations, and the procedures and protocols as promulgated by the County Division of Emergency Communications and Appendix V.

No fire radio may operate on frequencies licensed under the Fire Mutual Aid Radio System unless specifically authorized by the County Fire Coordinator and the Division of Emergency Communications.

Method of Determining Status of Equipment, Apparatus, and Manpower.

Each fire chief, upon taking office, and annually thereafter, shall update his inventory list to ensure that the status of equipment and manpower is maintained at the County Division of Emergency Communications. From these records, the Fire Coordinator and/or his Deputies will notify OFPC of updated inventories on an annual basis. These inventory records shall be consistent with the National Incident Management System of typing and kinding.

Standard Thread

All apparatus and its associated equipment participating in this Plan shall be equipped with standard threads as defined by the National Bureau of Standards, or provide sufficient adapters to permit interconnection with National Standard threads according to General Municipal Law Section 209(e)(5).

Participation in the State Plan

The County Fire Coordinator or his Deputy, in line of authority designated pursuant to Section 401 of the County Law, after utilizing all available assistance within the County, may contact OFPC and request activation of the State Plan. The County Fire Coordinator or his Deputy shall, upon request, commit resources to counties throughout the state under the State Plan. Those departments sending resources under activation of the State Plan are responsible for their own equipment and personnel while enroute. Upon assignment, the requesting department becomes liable for any loss or damage to apparatus or equipment or supplies used or operating and maintenance expense in accordance with Section 209-e of the General Municipal Law.

Authority and Responsibility of the Regional Fire Administrator.

The authority and responsibility of the Regional Fire Administrator under the activated State Plan is established by OFPC.

Retirement Provisions Relating to the Position of Regional Fire Administrator.

Should the County Fire Coordinator be separated from his office for any reason, he is simultaneously retired as Regional Fire Administrator if he also holds that position. The State Fire Administrator is authorized by law to appoint this regional position.

County Number.

The County number issued to Orange County under the State Plan is 36 and that County number shall be utilized on all reports etc.

Coordination with Other Emergency Services

Inter-service Coordination.

The Fire Coordinator shall develop and establish agreements, formal or informal, with appropriate emergency and public service organizations. Resource information on police, EMS, gas, and electric power, telephone companies, hospitals, Coast Guard, local industries, State, and Federal agencies shall be maintained at the County Division of Emergency Communications. Requests for these services shall come through the Division of Emergency Communications.

County-Wide Fire Reporting

Collecting and Analyzing Reports on Fires.

Each chief or designated officer of a fire department participating in this Plan is directed to participate in the State Fire Reporting System as required under General Municipal Law Section 204-d.

Training

The courses developed by the OFPC are adopted as standard through the County.

The County Fire Coordinator shall:

- 1. select locations and dates for courses;
- 2. supervise instruction by County Fire Instructors and audit classes instructed by State Fire Instructors;
- 3. determine need for existing courses and new courses; and
- 4. maintain records indicating manpower in the County including the type and extent of training in each department.

Arson Control Program

County Resolution 306 of the year 2000 duly adopted on December 7, 2000 established the County Fire Investigation Unit. The County's Arson Control Program includes a cooperative regional effort on the part of fire and police agencies, prosecuting personnel, and the Division of Fire Services according to General Municipal Law Section 204-c. Such program will encompass public awareness, training of County firefighters in cause and origin determination, and training for firefighters and police personnel involved in arson investigation. The County's Arson Control Program operates pursuant its plan for arson investigation, which is reviewed annually and updated at least every five years. The Deputy Fire Coordinator for Arson Investigation shall have the responsibility of reviewing and updating this plan.

Emergency Hazardous Materials Control Program

County Resolution 307 of 2000 duly adopted on December 7, 2000 established the County Hazardous Materials Emergency Response Team. The Emergency Hazardous Materials Control Program provides an organized, coordinated, cooperative structure to deal with incidents involving substances which, by their nature, are likely to cause death or injury to responding public safety forces and the general public. The public safety interest of the program is to provide training, technical assistance, mitigation and decontamination in accordance with General Municipal Law Section 204-f. The County Hazardous Materials Emergency Response Team operates under the County's plan for emergency hazardous materials plan, which plan is reviewed annually and updated at least every five years. The Deputy Fire Coordinator Hazardous Materials shall have the responsibility of reviewing and updating this plan.

Technical Urban Search and Rescue Program

County Resolution 267 of 2009 duly adopted on November 5, 2009 authorized the County Executive, together with the Commissioner of Emergency Services, to create in the Division of Fire Services a specialized county-wide rescue team pursuant to General Municipal Law Section 204-bb. The Technical Urban Search and Rescue Program provides an organized, coordinated, cooperative structure to deal with building collapses, trench rescues, rope rescues, or any other operation that is deemed a special operation. The public interest in the special operations area is to provide training, technical assistance, mitigation of any effort undertaken by the fire service, law enforcement, or emergency medical agencies in the County.

Coordination of Disaster Plans for First Responders

First responders to major events involving fire or other emergencies are defined as fire, police, EMS personnel and other required services. The County Comprehensive Emergency Plan for first responders interfaces with plans of town, county, State, and Federal government officials.

Fire Prevention Program

It is recommended that a Fire Prevention Program be developed and implemented by fire departments that include a cooperative, coordinated effort to provide public awareness programs and personal fire safety programs for the benefit of County residents.

Appendix I

Form of Resolution Authorizing Participation in the Orange County Fire Mutual Aid Plan

Resolution by Municipality or Fire Distric	et Having Jurisdiction
M	offered the
following resolution and moved for its add	option:
Resolved, that in	approves the participation by the the Orange County Fire Mutual Aid Plan as now in
effect and as amended from time to time ("Plan"); and, be it further
Resolved, that responsibility) for such participation pursuand, be it further	acknowledges and accepts its financial suant to General Municipal Law Section 209(2) – (4)
Resolved, thatthis Plan and will respond to all calls for a through the County Division of Emergence	agrees to comply with all the provisions of assistance from another fire company or fire department by Communications; and, be it further
Resolved, that resolution or agreement against "outside department that would affect the power of except:	, to the best of its knowledge, knows of no service" by fire company or fire such company or department to participate in the Plan; and, be it further
Resolved, that hereby authorized to sign the Plan; and, be	of is
Resolved, thatCoordinator, an executed copy of the Plan	will deliver to the County of Orange Fire and a certified copy of this Resolution upon adoption.
M	seconded this resolution.
Voted: In Favor Oppose	ed Abstained
	(Date)
(Certification	on)
(Title)	_

Note:

Villages Resolution to be adopted by the Board of Fire Commissioners, if

any, if not, by the Village Board.

Cities Resolution to be adopted by the City Council

Fire Districts: Resolution to be adopted by the Board of Fire Commissioners

Towns: Resolution to be adopted by the Town Board when fire department has

their headquarters outside villages and or Fire Districts are located in Fire

Protection or Fire Alarm Districts.

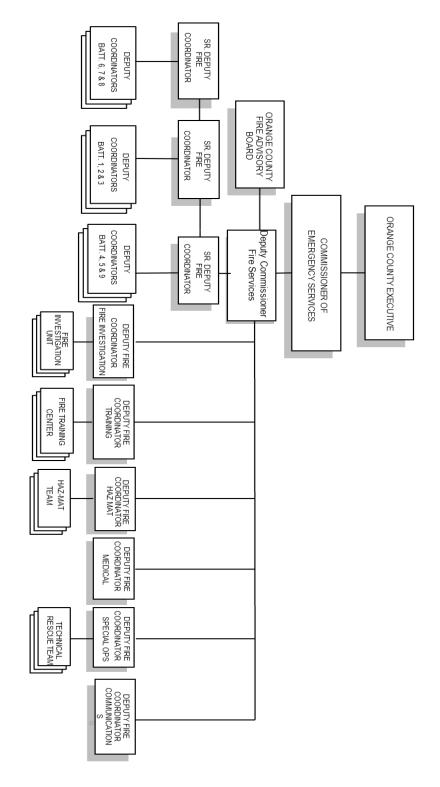
Appendix II

Form of Resolution by State or Federal Agency

The	agrees to participate in
the Orange County Fire Mutual Aid Pla	an currently in effect or as may be revised or amended
from time to time and as allowed by Se	ection of the
Law.	
Financial responsibility for personnel sha	all be governed by
· ·	elopment and operation of plans for Mutual Aid in cases sh aid to territories surrounding the facility as may be
(Date)	
(Authorized Signature)	(Title)
(Chiefs Signature)	

APPENDIX III

DIVISION OF FIRE SERVICES



Appendix IV

Orange County Fire Mutual Aid Radio System

The Orange County Fire Mutual Aid Radio System was established to provide a common county-wide radio communications system for all fire department operations. It has been designed to provide alerting as well as two-way radio communications throughout Orange County ("County"). In order to accomplish this multifaceted service, the system has been subdivided into three (3) primary subsystems.

The first subsystem is the county-wide alerting system. This system operates on the high-band radio frequency of 154.205 MHZ. There are eight (8) transmitters located throughout the County. One on Mt. Beacon in Dutchess County, one on Graham Mountain near Otisville, one in Harriman State Park near Arden House, one on Mt. Peter near Warwick, one at the Orange County Emergency Services Center in Goshen, one at Emergency Communications Center in Chester, one in Putnam Valley in Putnam County, and one on Heater Hill in Pike County, Pennsylvania. The County Emergency Communications Center has the capability of alerting the individual pagers as well as activating the individual sirens located in the fifty-one (51) fire departments throughout the County. This is done with a two-tone sequential system with the additional capability of a single two-tone code, which can activate all fire sirens throughout the County simultaneously. The system is designed to provide adequate coverage of the County with sufficient overlap to maintain operations should any one of the towers be out of service due to radio failure.

The low-band two-way radio system for the County is also comprised of eight (8) transmitter locations as noted above. The system is operated with one primary mobile-to-base frequency (46.22 MHz.) that ensures that the dispatcher has a relatively clear frequency to monitor. All fire ground and truck-to-truck communications are done on additional fire ground channels which relieve congestion on the main County truck-to-base channel. The County also has the capability of communicating with neighboring County Fire Control Centers via the intercounty radio channel (45.88 MHz.) on which the County operates a base station located at Emergency Communication Center in Goshen and at the back-up location in Chester.

The next subsystem is the provision of a UHF vehicular repeater system. This system is designed by using twenty (20) UHF low-power (2-watt) frequencies that are licensed to the County. The County Fire Coordinator as well as the Deputy Fire Coordinators have UHF vehicular repeaters in their vehicles. This facilitates county-wide coordination at the scene of fires and emergencies by providing the coordinators with the capability of activating their low-band mobile radios by using a UHF portable at the scene. By doing this, the coordinators are able to contact Fire Control from their portables virtually anywhere in the County. This improves portable to County dispatch center range throughout the County and very importantly improves building penetration in the various larger facilities located throughout the County.

The last subsystem is an 800 MHz trunking system that may be used by the Fire Coordinator, Deputy Fire Coordinators, and other responders from the Department of Emergency Services to facilitate communications using various channels especially during incidents involving large scale events.

In summary, the Orange County Fire Mutual Aid Radio System is incorporating radio communications on three (3) primary radio bands. The use of low-band for base-to-truck, truck-to-truck and truck-to-base communications has been in operation for many years. The addition of new channels as well as the incorporation of continuous tone coded squelch to quiet the County base station will improve the operation of this system. The high-band alerting system provides good coverage of the County for activating all County siren-alerting receivers located at each individual fire department. The last component of the system is the UHF component which will improve portable radio communications both on the scene as well as back to Fire Control via the use of UHF vehicular repeaters.

The following is the frequency allocation and licensing on the Orange County Fire Mutual Aid Radio System:

154.205	6 MHz	Alerting
45.88	MHz	-Intercounty (Restricted)
46.22	MHz	-Mobile to Orange 911
46.16	MHz	Base-to-Truck
		Truck-to-Truck
46.12	MHz	Fireground (FirePolice)
46.30	MHz	Fireground
46.40	MHz	Fireground/Medivac
45.08	MHz	Fireground
45.24	MHz	Fireground
46.52	MHz	Fireground

The following are licensed by the FCC for use in the County sixteen (16) Channel UHF Fire Ground Plan:

Channel	<u>UHF Rec.</u>	CG Dec.	Trans.	CG Enc.	Power	Designation
1	458.9875	110.9	458.9875	110.9	25	Fire Grnd A
2	460.5875	162.2	460.5875	162.2	25	Emg. Fire Grnd
3	453.9625	123.0	453.9625	123.0	25	Command A
4		Department	Channel			
5		U H F Coun	ty Low Band			
6	453.1375	110.9	453.1375	110.9	25	Fire Police
7	465.5375	dpl516	465.5375	dpl516	25	Water Supply
8	465.6375	dpl516	465.6375	dpl516	25	Sp Operations
9	453.6875	127.3	453.6875	127.3	25	City Command
10	458.9125	77.0	458.9125	77.0	25	City Fire Grnd
11	453.2125	156.7	458.2125	156.7	5	UCALL Rpt.
12	453.4625	156.7	453.4625	156.7	5	UTAC Point to Point
13	453.7125	156.7	453.7125	156.7	5	UTAC Point to Point
14	453.8625	156.7	453.8625	156.7	5	UTAC Point to Point
15	465.5875	dpl516	465.5875	dpl516	25	Command B
16	458.2625	110.9	458.2625	110.9	25	Fire Grnd B

UHF Common Channel Plan – Radio Procedures/Definitions

Channel 1 – Fire Ground A.

Normal fire ground operations shall be carried out on this channel county-wide (except for the three (3) cities within the County). Fire ground operations shall be defined as firefighters and officers directly involved with operations at an incident. Examples of this would be interior and exterior fire operations, officer communications and apparatus operators directly involved with on scene operations.

Communications on this channel are to be done by portable radios only (4 watt maximum). This will prevent interference with other departments also operating at incidents in the County. Mobile radios (25 watt maximum) shall only be used on this channel by an incident commander to give urgent or mayday transmissions to ensure all firefighters operating at the incident hear his/her message.

<u>Channel 2 – Emergency Fire Ground.</u>

At an incident where a mayday is called and a firefighter is lost, missing, trapped, unconscious, or seriously injured, all members not directly involved with the rescue operations of the firefighter(s) in trouble shall switch to this channel and continue their assigned operations. This will clear the fire ground channel for communications between the firefighter(s) in trouble, command overseeing the mayday operations, and the team. The firefighter(s) in trouble shall never be asked to switch channels.

Channel 3 – Command A.

Command functions shall be carried out on this channel. This shall include incoming units requesting orders, support units not directly involved with fire ground operations (i.e. fire police, rehab, cascade units, etc.) when they need to contact command, and for section leaders to contact command (i.e. water supply chief, staging chief, logistics chief, planning chief, etc.).

This channel may also be used at large incidents to allow the incident commander to communicate with different sector chiefs without tying up the fire ground channel.

Portable to portable radio communications should be used whenever possible, but when longer distance is needed, mobile radios (25 watt maximum) may be used.

Channel 4 – Local Home Channel.

To be determined by local department

<u>Channel 5 – UHF link to Orange County 911</u>.

Channel 6 – Fire Police.

Fire police operations are to be conducted on this channel. Fire police to command transmissions shall be done by portable radios (4 watt maximum) to limit interference with other fire police units operating in the County. Mobile radios (25 watt maximum) shall only be used when the distance between units makes portable radio to portable radio communications impossible.

Channel 7 – Water Supply.

Water supply operations for incidents shall be conducted on this channel. This shall include apparatus-to-apparatus water relays, tanker shuttle operations, fill site operations, and communications from the above units to the water supply officer. Water supply officer to command communications shall be done on the appropriate command channel. Portable to portable communications should be used whenever possible but when longer distance is needed, mobile radios (25 watt maximum) may be used.

<u>Channel 8 – Special Operations.</u>

Special operations communications shall be conducted on this channel. This shall include medivac to landing zone communications as well as communications with helicopters operating at non-medical related calls within the County. This shall include large brush/wild-land fires, searches, folding conditions, water rescues and any other incident where fire department to helicopter communications are needed.

An incident commander may also move part or all of operations at out of the ordinary incident to this channel (i.e. building collapse, trench rescues and other technical rescues).

Channel 9 – City Command.

Command functions at incidents within Orange County's three (3) cities shall be carried out on this channel. This shall include incoming units requesting orders, support units not directly involved with fire ground operations (i.e. fire police, rehab. cascade units, etc.), when they need to contact command, and for sector leaders to contact command (i.e. water supply chief, staging chief, logistics chief, etc.).

This channel may also be used at large incidents to allow the incident commander to communicate with different sector chiefs without tying up the fire ground channel.

Portable to portable radio communications should be used whenever possible, but when longer distance is needed, mobile radios (25 watt maximum) may be used.

Channel 10 – City Fire Ground.

Normal fire ground operations shall be carried out on this channel at incidents with the County's three (3) cities. Fire ground operations shall be defined as firefighters and officers directly involved with operations at an incident. Examples of this would be interior to exterior fire

operations, officer communications, and apparatus operators directly involved with on-scene operations.

Communications on this channel are to be done by portable radios only (4 watt maximum). This will prevent interference with other departments also operating at incidents in the County. Mobile radios (25 watt maximum) shall only be used on this channel by an incident commander to give urgent or mayday transmissions to ensure all firefighters operating at the incident hear his/her message.

Channel 11 – U-CALL Repeater.

The calling channel shall be used to contact other emergency service organizations in the County for the purpose of requesting incident related information and assistance and for setting up tactical communications at major incidents. Examples of major incidents would include large scale plane or transportation incidents, large scale Haz mat incidents, school evacuations or incidents and weather emergencies (i.e. hurricane, tornado, blizzard) that do major damage.

On scene communications shall be conducted on the designated U-TAC channel.

<u>Channels 12 – 14 UTAC Channels</u>.

On scene communications at a major incident shall be conducted on a designated U-Tac channel. The incident commander will designate the appropriate use of the U-Tac channel 12, 13 or 14) depending on the size and complexity of the incident. Use of these channels will allow the normal fire ground and command channels to be used for other incidents in the County without interference to the major incident.

Since U-Tac channels are national interoperability channels, these channels may be used across the state and country to talk to other departments when called under mutual aid to assist. Examples of this would be the ice storms upstate during the 1990's or a major forest fire (Minnewaska State Park).

<u>Channel 15 – Command B.</u>

Command functions shall be carried out on this channel when another incident in the immediate area may cause interference on Command A. This shall include incoming units requesting orders, support units not directly involved with fire ground operations (i.e. fire police, rehab, cascade units, etc.) when they need to contact command, and for sector leaders to contact command (i.e. water supply chief, staging chief, logistics chief etc.)

This channel may also be used at large incidents to allow the incident commander to communicate with different sector chiefs without tying up the fire ground channel.

Portable-to-portable radio communications should be used whenever possible; however when longer distance is needed mobile radios (25 watt maximum) may be used.

Channel 16 – Fire Ground B.

Normal fire ground operations shall be carried out on this channel county-wide (except for the three (3) cities within the County) when another incident in the immediate area may cause interference on Fire Ground A. Fire ground operations shall be defined as firefighters and officers directly involved with operations at an incident. Examples of this would be interior and exterior fire operations, officer communications, and apparatus operators directly involved with on scene operations.

Communications on this channel are to be done by portable radios only (4 watt maximum). This will prevent interference with other departments also operating at incidents in the County. Mobile radios (25 watt maximum) shall only be used on this channel by an incident commander to give urgent or mayday transmissions to ensure all firefighters operating at the incident hear his/her message.

Appendix V

Field Guide for Radio Communications as established by the Procedures & Protocols Committee

The following is a generic guide for all users of the Orange County Emergency Communications Fire Radio network, to standardize procedures for the use of the radio system.

First and foremost, communications must be *PROFESSIONAL* and *COURTEOUS*. The use of *VULGARITY* is totally unacceptable, and will not be tolerated for any reason.

When calling Fire Control, on F-1 (Channel 1), say:

- Orange 911 this is (use your appropriate identifier) (Unit being called, then your unit number)
- Wait for acknowledgement, and then give your message.
- Only one (1) officer and one (1) apparatus should call out to the County when responding.
- Use currently approved Orange County numbering schema and classification system.
- Use your complete identifier E-Engine, TA Tanker, Rescue, B Boat, M Marine, PT Pumper/Tanker, SQ Squad, CR Crash (airport use), L ladder, TL Tower ladder, BR Brush, FP Fire Police, etc. when calling Orange 911 For a complete list go to www.orangecountygov.com then click on Public Safety then click on clink on emergency services, then click on fire services.

Use *PLAIN LANGUAGE*; we do not use codes or signals. Speak clearly and be concise when talking to Orange 911 and units in the field. The only terms currently used are "roger" (meaning, message received and understood), "acknowledged" or "received" (meaning you did get the radio message).

For those who have private radio frequencies make sure that at least one (1) unit that is responding to, or on the scene, monitors Orange 911 on F-1 or F-2 (46.16 MHz). This is imperative.

If at all possible, keep fire-ground communications on one of the alternate County licensed frequencies listed in Appendix IV of the Orange County Mutual Aid Plan (or contact your Deputy Fire Coordinator) or a private frequency, **WHILE MONITORING FIRE CONTROL**. This is very important during mutual aid responses, **WHEN REMAINING ON** Channel 2 for Fire-ground Operations creates communications difficulties.

At the determination of the Fire Dispatcher, a **ROLL CALL** response may be ordered. All responding apparatus will be called individually by dispatch and upon contract shall acknowledge their response. In this situation, do not contact Fire Control until contacted by Dispatch.

Helicopter Procedure – Your Landing Zone (LZ) identifier will be the department name of the Fire Department requesting the helicopter.

Standard 911 Center Protocol dispatches an ambulance to all medical calls and motor vehicle accidents. Therefore, there is no reason to contact Fire Control to verify an ambulance is responding. Fire Control can advise the identity of the responding ambulance.

When calling back in service, use the same procedure as calling out of service, *THERE IS NO NEED TO WASTE AIR TIME ASKING FOR TIMES IN AND OUT*, Orange 911 will automatically give them to you when calling back in service.